



Commission on Peace Officer Standards and Training

860 Stillwater Road, Suite 100
West Sacramento, CA 95605-1630
www.post.ca.gov

Date: April 24, 2017

Bulletin: No. 2017-19

Subject: **Notice of Proposed Regulatory Action – *Minimum Standards for Legislatively Mandated Courses, Field Training Program, and Field Training, Regulation 1081, Regulation 1004, and Commission Procedure D-13***

At the June 23, 2016 meeting, the Commission approved proposed additions to the Minimum Standards for Legislatively Mandated Courses, Field Training Program - Field Training Officer Requirements, and Field Training incorporated by reference into POST Regulations 1005.

The proposed changes pertain to crisis intervention behavioral health training as per Senate Bill 11 (Beall) and Senate Bill 29 (Beall).

The attached notice describes the proposed changes, includes an invitation for written input on this proposal, the deadline for written comments, and information about requesting a public hearing. The following related information is available on the [POST Website](#).

- POST Bulletin and Notice of Proposed Regulatory Action
- Text of Proposed Regulatory Action
- Initial Statement of Reasons

Questions regarding this proposed regulatory action may be directed to Janna Munk, Commission on POST, 860 Stillwater Road, Suite 100, West Sacramento, CA 95605-1630, by email at Janna.munk@post.ca.gov or by phone at (916) 227-4011. General questions regarding the regulatory process may be directed to Christy Correa at (916) 227-4847, Christy.correa@post.ca.gov, or by FAX at (916) 227-4547.

MANUEL ALVAREZ, JR.
Executive Director

Attachment: Notice of Proposed Regulatory Action

NOTICE OF PROPOSED REGULATORY ACTION

Amend and Update the Field Training Officer Course and Field Training Program,
Regulation 1005 and Commission Procedure D-13

Notice is hereby given that the Commission on Peace Officer Standards and Training (POST) proposes to amend regulations in Division 2 of Title 11 of the California Code of Regulations as described below in the Informative Digest. A public hearing is not scheduled. Pursuant to Government Code §11346.8, any interested person, or his/her duly authorized representative, may request a public hearing. POST must receive the written request no later than 15 days prior to the close of the public comment period.

Public Comments Due by June 5, 2017

Notice is also given that any interested person, or authorized representative, may submit written comments relevant to the proposed regulatory action by fax at (916) 227-6932 or by letter to:

Commission on POST
Attn: Janna Munk
860 Stillwater Road, Suite 100
West Sacramento, CA 95605-1630

Authority and Reference

This proposal is made pursuant to the authority vested by Penal Code §13503 (authority of Commission on POST) and Penal Code §13506 (POST authority to adopt regulations). This proposal is intended to interpret, implement, and make specific Penal Code §13503(e) which authorizes POST to develop and implement programs to increase the effectiveness of law enforcement, including programs involving training and education courses.

Informative Digest/Policy Statement Overview

On October 3, 2015, Governor Brown, signed into law Senate Bill 11 (Beall) mandating POST to make available a 3 hour crisis intervention behavioral health course to law enforcement personnel and Senate Bill 29 (Beall) mandating crisis intervention behavioral health training for field training officers.

Senate Bill 11 added Penal Code § 13515.27(a), requiring POST to establish and keep updated a classroom based continuing training course that includes instructor-led active learning, relating to behavioral health and law enforcement interaction with persons with mental illness, intellectual disability, and substance use disorders. The course must be at least three consecutive hours and address issues related to stigma, cultural relevance, and the causes, nature, and indicators of mental illness, intellectual disability, and substance use disorders. The course shall also include appropriate responses, conflict resolution and de-escalation, appropriate language, resources, and the perspective of individuals or families who have experiences with persons with mental illness, intellectual disability, and substance use disorder. The course shall be made available to each law enforcement officer with a rank of supervisor or below assigned to patrol duties or who supervises officers who are assigned to patrol duties.

Senate Bill 29 added Penal Code § 13515.28(a)(1), requiring field training officers (FTOs) assigned prior to January 1, 2017 to receive a minimum of 8 hours of crisis intervention behavioral health training before June 1, 2017, and all FTOs assigned starting January 1, 2017, to receive a minimum of 8 hours of crisis intervention behavioral health training within 180 days of assignment. The crisis intervention behavioral health training must be classroom based, delivered in 4 hour segments or longer, and include active learning. Course content includes strategies related to stigma reduction,

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cultural relevance, and the causes, nature, and indicators of mental illness, intellectual disability, and substance use disorders. The course shall also include appropriate responses, conflict resolution and de-escalation, appropriate language, resources, and the perspective of individuals or families who have experiences with persons with mental illness, intellectual disability, and substance use disorder.

The proposed additions to Commission Procedure D-13, Section B Regulation 1004, and Section B Regulation 1081 will make the FTO Minimum Requirements, the Field Training Program Minimum Requirements, and the Minimum Standards for Legislatively Mandated Courses compliant with the requirements of Penal Code § 13515.27(a) and Penal Code § 13515.28(a)(1).

The benefit anticipated by the proposed amendments to the regulations will be to minimum training requirements for FTOs, the Field Training Program, and the Minimum Standards for Legislatively Mandated Courses, which will increase the effectiveness of law enforcement standards for peace officers in preserving peace, protection of public health and safety, and welfare of California.

During the process of developing these regulations and amendments, POST has conducted a search of any similar regulations on this topic and has concluded that these regulations are neither inconsistent nor incompatible with existing state regulations.

New curriculum begins with recommendations from law enforcement practitioners or in some cases via legislative mandates. POST then facilitates meetings attended by curriculum advisors and subject matter experts who provide material and suggested learning methodology to create a course. The crisis intervention behavioral health course *“Police Response to People with Mental Illness, Intellectual Disabilities, and Substance Use Disorders”* mandated by SB11 is available for download from the [POST Website](#). Law enforcement agencies may utilize the curriculum with or without POST certification to present training.

Adoption of Proposed Regulations

Following the public comment period, the Commission may adopt the proposal substantially as set forth without further notice, or may modify the proposal if such modifications remain sufficiently related to the text as described in the Informative Digests. If the Commission makes changes to the language before the date of adoption, the text of any modified language, clearly indicated, will be made available at least 15 days before adoption to all persons whose comments were received by POST during the public comment period and to all persons who request notification from POST of the availability of such changes. A request for the modified text should be addressed to the agency official designated in this notice. The Commission will accept written comments on the modified text for 15 days after the date that the revised text is made available.

Estimate of Economic Impact

Fiscal impact on Public Agencies including Costs or Savings to State Agencies or Costs/Savings in Federal Funding to the State: None

Non-Discretionary Costs/Savings to Local Agencies: None

Local Mandate: None

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Costs to any Local Agency or School District Affecting Government Code § 17500-17630 requires reimbursement: None

Significant Statewide Adverse Economic Impact Directly Affecting California Businesses, including Small Business: The Commission on Peace Officer Standards and Training has made an initial determination that the amended regulations will not have a significant statewide adverse economic impact directly affecting California businesses, including the ability to compete with businesses in other states. The Commission on Peace Officer Standards and Training has found that the proposed amendments will not affect California businesses, including small businesses, because the Commission sets selection and training standards for law enforcement which does not impact California businesses, including small businesses.

Cost Impacts on Representative Private Persons or Businesses: The Commission on Peace Officer Standards and Training is not aware of any cost impacts that a representative private person or business would necessarily incur in reasonable compliance with the proposed action.

Affect on Housing Costs: The Commission on Peace Officer Standards and Training has made an initial determination that the proposed regulations would have no affect on housing costs.

Results of Economic Impact Assessment per Government Code § 11346.3(b)

The adoption of the proposed amendments of regulations will neither create, nor eliminate, jobs in the State of California, nor result in the elimination of existing businesses or create, or expand, businesses in the State of California.

The proposed amendments of the regulations will increase the effectiveness of law enforcement standards for peace officers in preserving peace, protection of public health and safety, and welfare of California. Additionally, the proposed amendments make the regulations compliant with Penal Code § 13515.29 and § 13515.295. There would be no impact that would affect worker safety or the state's environment.

Cost Impact on Representative Private Persons or Businesses

The Commission is not aware of any cost impacts that a representative private person or business would necessarily incur in reasonable compliance with the proposed action.

Consideration of Alternatives

To take this action, the Commission must determine that no reasonable alternative considered by the Commission, or otherwise identified and brought to the Commission, would be more effective in carrying out the purpose for which the action is proposed; or would be as effective and less burdensome to affected private persons than the proposed action, or would be more cost-effective to affected private persons and equally effective in implementing the statutory policy or other provision of law than the proposed action.

Contact Person

Questions regarding this proposed regulatory action may be directed to Janna Munk, Commission on POST, 860 Stillwater Road, Suite 100, West Sacramento, CA 95605-1630, at Janna.munk@post.ca.gov (916) 227-4277. The alternate contact is Ralph Brown at (916) 227-

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4829. General questions regarding the regulatory process may be directed to Christy Correa Christy.correa@post.ca.gov , (916) 227-4847, or by FAX at (916) 227-5271.

Text of Proposal

Individuals may request copies of the exact language of the proposed regulations and of the initial statement of reasons, and the information the proposal is based upon, from the Commission on POST at 860 Stillwater Road, Suite 100, West Sacramento, CA 95605-1630. These documents are also located on the [POST Website](#).

Availability and Location of the Rulemaking File and the Final Statement of Reasons

The rulemaking file contains all information upon which POST is basing this proposal and is available for public inspection by contacting the person(s) named above.

To request a copy of the Final Statement of Reasons once it has been prepared, submit a written request to the contact person(s) named above.