

INITIAL STATEMENT OF REASONS

Amend Standardized POST Training Curriculum - Tactical Medicine Course Regulation 1084(c) and (d)

At the February 25, 2016 meeting, the Commission approved proposed amendments to the POST Administrative Manual (PAM), Section B – Regulation 1084, Standardized POST Training Curriculum, subsections (c) and (d) Tactical Medicine Course.

POST is proposing changes relating to the minimum required topics for specific, non-mandated tactical medicine training courses with no change in minimum required hours.

At the July 23, 2009 meeting, the Commission approved a proposal to amend Regulation 1084 that created new subsections (c) and (d) to add minimum hours and minimum topics for tactical medicine training courses. The amendments became effective May 21, 2010, following completion of the rulemaking process.

Subsection (c) enumerated 46 topics for an 80-hour Tactical Medicine Course. Subsection (d) identified 24 topics for a 40-hour alternative Tactical Medicine Course intended for personnel who have successfully completed a POST-approved SWAT Basic Course, are currently licensed as an EMT and have met the LERT or Federal AWR-160 training requirements.

The 2010 amendments to Regulation 1084 were approved to satisfy content requirements of the POST *Special Weapons and Tactics (SWAT) Operational Guidelines and Standardized Training Recommendations* published in 2005, and revised in 2006, to comply with provisions of Penal Code Section 13514.1.

Passage of Assembly Bill 1598 (Rodriguez, Chapter 668, Statutes of 2014), also referred to as “Emergency Response Services: Active Shooter Incidents”, made several important additions or changes to the statutory language of Section 8588.10 of the Government Code, amended Health and Safety Code Section 1797.116, added Section 1797.134 to the Health and Safety Code and amended Sections 13514.1 and 13519.12 of the Penal Code to better prepare public safety personnel to provide tactical casualty care and coordinate with emergency medical services during terrorism events that include active shooter incidents.

The bill stated it was the intent of the legislature to require fire, law enforcement, and emergency medical services agencies to jointly establish standard operating procedures and coordinated training programs for “active shooter incidents.” The bill authorized the training standards and course of instruction to, if appropriate, include coordination with emergency medical services providers that respond to an incident, tactical casualty care and other standards of emergency care as established by the Emergency Medical Services Authority (EMSA).

The bill authorized POST guidelines and training standards for special operations such as SWAT, to address tactical casualty care and coordination with emergency medical services providers. Training standards developed by POST, may, if appropriate, include topics such as coordination with EMS providers that respond to an incident, tactical casualty care, and other standards of emergency care recommended by the Commission on EMS (Health and Safety Code Section 1799.50).

Amendments effective April 1, 2015 to California Code of Regulations, Title 22, Division 9, Chapter 1.5, First Aid and CPR Standards and Training for Public Safety Personnel, revised training standards and scope of practice for public safety personnel to include adding Basic airway management (100017(c)(3)(A); Patient movement (100017(c)(13); Tactical and rescue first aid principles applied to violent circumstances (100017(c)(14); Principles of tactical casualty care (100017(c)(14)(A); Determining treatment priorities (100017(c)(14)(A)(i); Trauma emergencies

INITIAL STATEMENT OF REASONS

Amend Standardized POST Training Curriculum - Tactical Medicine Course Regulation 1084(c) and (d)

(100017(c)(16); Application of chest seals (100017(c)(16)(C)(ii); Control of bleeding, including direct pressure, tourniquet, hemostatic dressings, chest seals and dressings (100017(c)(16)(I); Training in the use of hemostatic dressings shall result in competency in the application of hemostatic dressings (100017(c)(16)(I)(i).

In addition to the legislative enactments promulgated by the passage of AB 1598 and regulatory changes to CCR Title 22, Division 9, Chapter 1.5, information received from expert practitioners in the fields of medicine, law enforcement, fire and emergency medical services (Attachment A) recognized that there have been significant advancements in tactical emergency medical care, in particular, hemorrhage control, chest trauma and airway management. There has also been an increased urgency for law enforcement to apply tactical casualty care in the treatment and transfer of care of the injured at active violent incidents.

In the past approximate four years, sixteen such incidents have occurred in the United States, five in California alone. The complexities at these active violent incidents challenged first responders with the tasks of rapid, tactical responses to mitigate the threats, coordination of law enforcement, fire and emergency medical services (EMS) and the critical importance to treat traumatic injuries in a dynamic environment.

In consideration of the aforementioned, an esteemed Tactical Medicine Subject Matter Expert (SME) Committee (Attachment A) comprised of licensed medical doctors who specialize in tactical emergency care and also perform duties as reserve peace officers, law enforcement members of SWAT, EMS practitioners, fire service personnel, and EMSA representatives, convened October 6-8, 2015 and recommended amendments to regulation 1084(c) and (b) (Attachment B).

The amendments to Regulation 1084 were proposed to align topics with evolutionary changes and contemporary terminology in the application of tactical medicine, comply with regulatory updates to first aid and CPR standards and training of peace officers and legislative enactments. The amendments were approved at a public meeting on October 29, 2015, by the California Tactical Emergency Medical Services (TEMS) Advisory Committee and on February 25, 2016 by the POST Commission.

Justification for Proposed Revisions

After Commission approval on February 25, 2016, the SME Committee met again April 6 and 7, 2016, to assess changes to the *Tactical Medicine Operational Programs and Standardized Training Recommendations* manual. The committee also proposed striking Regulation 1084(d)(20) *Tactical Medicine Critical Situations Scenarios* (double strikeout) as redundant because content is included in new Regulation 1084 (d)(19) *Tactical Medicine Scenarios – Skills Testing Stations*. Spelling corrections in 1084(c)(27), from *Biologic* to *Biological*, adding an “s” to *Environment* plus the word *and* was added for style consistency (double underline). The actual count of the number of topics in Regulation 1084(d) should have been 20 instead of 18. These are corrected as non-substantive.

The purpose of Regulation 1084(c) changes the title from *Tactical Medicine Course* to *Tactical Medicine for Special Operations Course* to be consistent with Penal Code 13514.1 and Section 5.5 of the existing SWAT guidelines. The title change will reduce confusion by distinguishing these courses from other training courses that focus on emergency medical training for peace officers not within the structure of SWAT operations.

INITIAL STATEMENT OF REASONS

Amend Standardized POST Training Curriculum - Tactical Medicine Course Regulation 1084(c) and (d)

The purpose of striking Regulation 1084(c)(2) is to change topic content from *Tactical Team Purpose and Concepts* to *Fundamentals of Tactical Operations* to be consistent with contemporary tactical terminology and enhance understanding.

The purpose of striking Regulation 1084(c)(5) is to change topic content from *Tactical Team Concepts and Planning* to *Command and Control/ICS* to be consistent with contemporary tactical terminology and enhance understanding.

The purpose of striking *covert* in Regulation 1084(c)(6) and adding *Individual and* is to be consistent with contemporary tactical terminology and include individual movement within the category, thus enhancing understanding.

The purpose of striking Regulation 1084(c)(7) *Dynamic Clearing Techniques* is because the content is included in the new Regulation 1084(c)(6).

The purpose of new Regulation 1084(c)(7) is to renumber and is non-substantive.

The purpose of new Regulation 1084(c)(8) is to renumber which is non-substantive and change topic content from *Operational Casualty Care Level One* to *Tactical Casualty Care* to align with regulatory updates to peace officer medical scope of practice in California Code of Regulations Title 22, Division 9, Chapter 1.5 and legislative enactments to Health and Safety Code 1797.116, 1797.134, Government Code 8588.10, Penal Code 13514.1 and 13519.12.

The purpose of new Regulation 1084(c)(9) is to renumber and is non-substantive.

The purpose of striking Regulation 1084(c)(10) *Operational Casualty Care Level Two* is because the content is included in new Regulation 1084(c)(8) *Tactical Casualty Care*.

The purpose of new Regulation 1084(c)(10) is to renumber which is non-substantive and change the topic content from *Hemostatic Dressings and Tourniquets* to *Hemorrhage Recognition and Control* to align with Title 22, evolutionary changes in tactical medicine, contemporary terminology and broaden the content scope.

The purpose of new Regulation 1084(c)(11) is to renumber and is non-substantive.

The purpose of new Regulation 1084(c)(12) is to renumber and is non-substantive.

The purpose of new Regulation 1084(c)(13) is to renumber and is non-substantive.

The purpose of new Regulation 1084(c)(14) is to renumber and is non-substantive.

The purpose of new Regulation 1084(c)(15) is to renumber which is non-substantive and change topic content from *Chemical Agents in the Tactical Environment* to *Medical Aspects of Chemical Agents* to align with evolutionary changes in tactical casualty care and contemporary terminology.

The purpose of new Regulation 1084(c)(16) is to renumber which is non-substantive and change topic content from *Special Operations Aero-Medical Evacuation* to *Transfer of Care* to align with evolutionary changes in tactical casualty care, contemporary terminology and broaden content scope.

The purpose of new Regulation 1084(c)(17) is to renumber and is non-substantive.

INITIAL STATEMENT OF REASONS

Amend Standardized POST Training Curriculum - Tactical Medicine Course Regulation 1084(c) and (d)

The purpose of striking Regulation 1084(c)(20) *Disguised Weapons* is because the selected content is included in the new Regulation 1084(c)(2).

The purpose of new Regulation 1084(c)(18) is to renumber and is non-substantive and strike *and Barricade Medicine* to align with evolutionary changes in tactical medicine and contemporary terminology.

The purpose of new Regulation 1084(c)(19) is to renumber which is non-substantive and change topic content from *Pediatric Trauma Management in the Tactical Environment* to *Special Populations Management in the Tactical Environment* to align with evolutionary changes in tactical medicine, contemporary terminology and broaden the content scope.

The purpose of new Regulation 1084(c)(20) is to renumber which is non-substantive and change topic from *Field Trauma Anesthesia* to *Pain Management* to align with evolutionary changes in tactical medicine and contemporary terminology.

The purpose of new Regulation 1084(c)(21) is to renumber which is non-substantive and change topic content from *Advanced Airway Management in the Tactical Environment* to *Airway and Respiratory Management in the Tactical Environment* to align with regulatory updates to peace officer medical scope of practice in California Code of Regulations Title 22, Division 9, Chapter 1.5 evolutionary changes in tactical medicine and contemporary terminology.

The purpose of new Regulation 1084(c)(22) is to renumber which is non-substantive and change topic from *Advanced Airway Management Skills* to *Airway and Respiratory Management Skills* to align with regulatory updates to peace officer medical scope of practice in California Code of Regulations Title 22, Division 9, Chapter 1.5 evolutionary changes in tactical medicine and contemporary terminology.

The purpose of new Regulation 1084(c)(23) is to renumber and is non-substantive.

The purpose of striking Regulation 1084(c)(27) *Biological Weapons – Part 1* is because the selected content is included in the new Regulation 1084(c)(27) *Chemical, Biological, Radiological, Nuclear, and Explosive Environments*.

The purpose of striking Regulation 1084(c)(28) *Biological Weapons – Part 2* is because the selected content is included in the new Regulation 1084(c)(27) *Chemical, Biological, Radiological, Nuclear, and Explosive Environments*.

The purpose of new Regulation 1084(c)(24) is to renumber and is non-substantive.

The purpose of new Regulation 1084(c)(25) is to renumber and is non-substantive.

The purpose of striking Regulation 1084(c)(31) *Chemical Weapons – Nerve Agents and Toxins* is because the selected content is included in the new Regulation 1084(c)(27).

The purpose of striking Regulation 1084(c)(32) *Chemical Weapons – Vesicants and Irritants Recognition and Management* is because the selected content is included in the new Regulation 1084(c)(27).

INITIAL STATEMENT OF REASONS

Amend Standardized POST Training Curriculum - Tactical Medicine Course Regulation 1084(c) and (d)

The purpose of striking Regulation 1084(c)(33) *Radiation Injuries Recognition and Management* is because the selected content is included in the new Regulation 1084(c)(27).

The purpose of new Regulation 1084(c)(26) is to renumber and is non-substantive.

The purpose of new Regulation 1084(c)(27) is to renumber, correct spelling of *Biological* and add grammatical edits so topic properly states, *Chemical, Biological, Radiological, Nuclear, and Explosive Environments*. Changes are non-substantive.

The purpose of striking Regulation 1084(c)(36) *Low Light Range Exercises* is because the selected content is included in the new Regulation 1084(c)(28).

The purpose of new Regulation 1084(c)(28) is to renumber which is non-substantive and change topic content from *Low Light Tactical Medical Scenarios* to *Low Light Medical Exercises* to align with evolutionary changes in tactical medicine and contemporary terminology.

The purpose of new Regulation 1084(c)(29) is to renumber which is non-substantive and change topic content from *Explosive Entry Techniques/Demonstrations* to *Distraction Devices* to align with evolutionary changes in tactical medicine, tactical procedures and contemporary terminology.

The purpose of new Regulation 1084(c)(30) is to renumber and is non-substantive.

The purpose of new Regulation 1084(c)(31) is to renumber and is non-substantive and change topic content from *Introduction to Tactical Handguns* to *Firearms Familiarization* to align with evolutionary changes to tactical operations curriculum and broaden scope of content for clarity.

The purpose of striking Regulation 1084(c)(41) *Introduction to Tactical Automatic Shoulder fired Weapons* because the selected content is included in the new Regulation 1084(c)(31).

The purpose of striking Regulation 1084(c)(42) *Advanced Tactical Handgun and Tactical Shoulder-fired Weapons* is because the selected content is included in the new Regulation 1084(c)(31).

The purpose of striking Regulation 1084(c)(43) *Advanced Tactical Handgun and Tactical Automatic Weapons Field Courses* is because the selected content is included in the new Regulation 1084(c)(31).

The purpose of new Regulation 1084(c)(32) is to renumber and is non-substantive.

The purpose of new Regulation 1084(c)(33) is to renumber which is non-substantive and change topic content from *Written Examinations* to *Student Assessment (Written and/or Performance Based)* to align with contemporary language and accepted evaluation methods for student proficiency.

The purpose of new Regulation 1084(c)(34) is to renumber which is non-substantive and strike *Class Briefings* as content is included in Regulation 1084(c)(1).

The purpose of Regulation 1084(d) changes the title from *Tactical Medicine Course* to *Tactical Medicine for Special Operations Course* to be consistent with Penal Code 13514.1 and Section 5.5 of the existing SWAT guidelines. The title change will reduce confusion by distinguishing these courses from other training courses that focus on emergency medical training for peace officers not within the structure of SWAT operations.

INITIAL STATEMENT OF REASONS

Amend Standardized POST Training Curriculum - Tactical Medicine Course Regulation 1084(c) and (d)

The purpose of new Regulation 1084(d)(4) is to change topic content from *Operational Casualty Care – Part 1* to *Tactical Casualty Care* to align with regulatory updates to peace officer medical scope of practice in California Code of Regulations Title 22, Division 9, Chapter 1.5 and legislative enactments to Health and Safety Code 1797.116, 1797.134, Government Code 8588.10, Penal Code 13514.1 and 13519.12.

The purpose of striking Regulation 1084(d)(5) *Operational Casualty Care – Part 2* is because the content is included in new Regulation 1084(d)(4) *Tactical Casualty Care*.

The purpose of new Regulation 1084(d)(5) is to renumber and is non-substantive.

The purpose of new Regulation 1084(d)(6) is to renumber which is non-substantive and change the topic from *Hemostatic Dressings and Tourniquets* to *Hemorrhage Recognition and Control* to align with Title 22, evolutionary changes in tactical medicine, contemporary terminology and broaden the content scope.

The purpose of new Regulation 1084(d)(7) is to renumber and is non-substantive.

The purpose of striking Regulation 1084(d)(9) *Medical Aspects of Clandestine Drug Labs* is because the selected content is included in the new Regulation 1084(d)(8).

The purpose of new Regulation 1084(d)(8) is to renumber which is non-substantive and change topic from *Chemical Agents in the Tactical Environment* to *Medical Aspects of Chemical Agents* to align with evolutionary changes in tactical casualty care and contemporary terminology.

The purpose of new Regulation 1084(d)(9) is to renumber and is non-substantive and strike words - *and Barricade Management*- to align with evolutionary changes in tactical medicine and contemporary terminology.

The purpose of new Regulation 1084(d)(10) is to renumber which is non-substantive and change topic from *Pediatric Trauma Management in the Tactical Environment* to *Special Populations Management in the Tactical Environment* to align with evolutionary changes in tactical medicine, contemporary terminology and broaden the content scope for clarity.

The purpose of new Regulation 1084(d)(11) is to renumber which is non-substantive and change topic from *Field Trauma Anesthesia* to *Pain Management* to align with evolutionary changes in tactical medicine and contemporary terminology.

The purpose of new Regulation 1084(d)(12) is to renumber which is non-substantive and change topic from *Advanced Airway Management in the Tactical Environment* to *Airway and Respiratory Management in the Tactical Environment* to align with regulatory updates to peace officer medical scope of practice in California Code of Regulations Title 22, Division 9, Chapter 1.5 evolutionary changes in tactical medicine and contemporary terminology.

The purpose of new Regulation 1084(d)(13) is to renumber which is non-substantive and change topic from *Advanced Airway Management Skills* to *Airway and Respiratory Management Skills* to align with regulatory updates to peace officer medical scope of practice in California Code of Regulations Title 22, Division 9, Chapter 1.5 evolutionary changes in tactical medicine and contemporary terminology.

INITIAL STATEMENT OF REASONS

Amend Standardized POST Training Curriculum - Tactical Medicine Course Regulation 1084(c) and (d)

The purpose of new Regulation 1084(d)(14) is to renumber and is non-substantive.

The purpose of new Regulation 1084(d)(15) is to renumber which is non-substantive and change topic content from *Low Light Tactical Medical Tactics* to *Low Light Medical Exercises* to align with evolutionary changes in tactical medicine and contemporary terminology.

The purpose of striking Regulation 1084(d)(18) *Low Light Exercises* is because the selected content is included in the new Regulation 1084(d)(15).

The purpose of striking Regulation 1084(d)(19) *Low Light Tactical Medical Scenarios* is because the selected content is included in the new Regulation 1084(d)(15).

The purpose of new Regulation 1084(d)(16) is to renumber and is non-substantive.

The purpose of new Regulation 1084(d)(17) is to renumber and is non-substantive.

The purpose of new Regulation 1084(d)(18) is to renumber which is non-substantive and change topic from *Written Examination* to *Student Assessment (Written and/or Performance Based)* to align with contemporary language for evaluation of student proficiency.

The purpose of new Regulation 1084(d) (19) is to renumber which is non-substantive and change topic content from *Tactical Medical Operational Scenario Exercises* to *Tactical Medicine Scenarios – Skills Testing Stations* to align with contemporary language for evaluation of student proficiency.

The purpose of striking Regulation 1084(d) (24) as redundant because it is included in new Regulation 1084(d) (19) and is non-substantive.

The purpose of new Regulation 1084(d) (20) *Safety Policy* is to include safety procedures for optimum protection of students and to reduce the potential risk for injuries during manipulative skills training.

Business Impact/Small Businesses

The Commission has made an initial determination that this regulatory proposal would have no significant statewide adverse economic impact directly affecting California businesses, including the ability of California businesses to compete with businesses in other states. The proposal does not affect small businesses, as defined by Government Code section 11342.610, because the Commission sets law enforcement selection and training standards for its member law enforcement agencies. Participation in POST programs, and adherence to POST regulations, is voluntary and limited to law enforcement agencies that are governmental entities. The proposed regulatory revisions do not apply to California businesses or business activities. As a result, this regulatory proposal does not have an impact on California businesses, including small businesses.

Cost Impacts on Representative Private Persons or Businesses

The Commission on Peace Officer Standards and Training is not aware of any cost impacts that a representative private person or business would necessarily incur in reasonable compliance with this proposed action.

INITIAL STATEMENT OF REASONS
Amend Standardized POST Training Curriculum - Tactical Medicine Course
Regulation 1084(c) and (d)

Assessment

The adoption of the proposed regulation amendments will neither create nor eliminate jobs in the State of California and will not result in the elimination of existing businesses or create or expand businesses in the State of California.

Consideration of Alternatives

The Commission must determine that no reasonable alternative considered by the Commission or that has otherwise been identified and brought to the attention of the Commission would be more effective in carrying out the purpose for which the action is proposed, would be as effective, and less burdensome to affected private persons that the proposed action, or would be more cost-effective to affected private persons and equally effective in implementing the statutory policy or other provisions of the law. No alternatives to the proposed regulatory revisions have been identified and brought to the attention of the Commission or considered by the Commission.

Economic Impact Analysis

Impact of Jobs/New Business:

The Commission on Peace Officer Standards and Training (POST) sets law enforcement selection and training standards for its member law enforcement agencies. Participation in POST programs, and adherence to POST regulations, is voluntary and limited to law enforcement agencies that are governmental entities. The proposed regulatory revisions pertain exclusively to voluntary SWAT training standards and, accordingly, will neither create nor eliminate jobs in the State of California nor result in the elimination of existing businesses or create or expand businesses in the State of California.

Assessment:

The adoption of the proposed regulation amendments will neither create nor eliminate jobs in the state of California and will not result in the elimination of existing businesses or create or expand businesses in the State of California.

Benefits of the Regulation:

The benefits of proposed amendments to the regulation will enhance the professionalism and expertise of peace officers to administer relevant emergency tactical care to the injured at active violent incidents. Thus, the law enforcement standards are maintained and effective in preserving peace, protection of public health, safety, and welfare of California. The proposed amendments will have no impact on worker safety or the State's environment.